

STRATEGIC ADJUSTMENT

KEY IDEA

Actions “up the tree” affect actions “down the tree”

If fail to account for strategic response to policy change,
implement ineffective or incorrect policy

Have to anticipate adaptation when designing policy

This also makes it important to measure the right outcome

OUTLINE

PEOPLE ADAPT

EFFICACY AND ADAPTATION

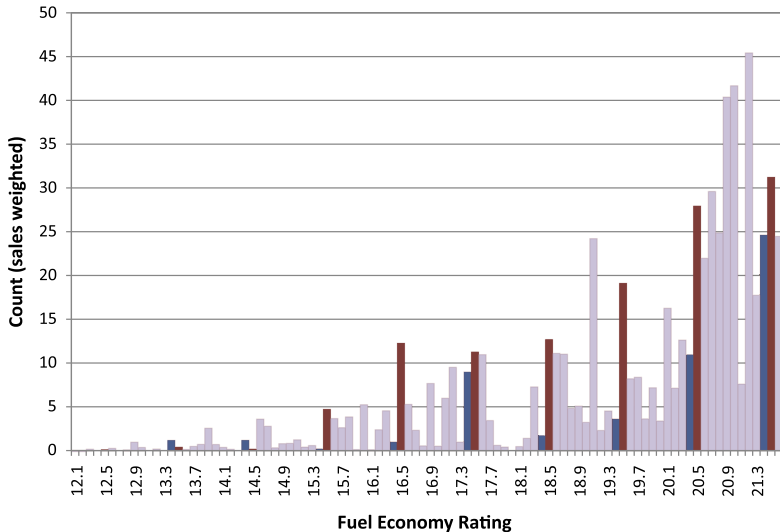
College Affordability

High Stakes Testing

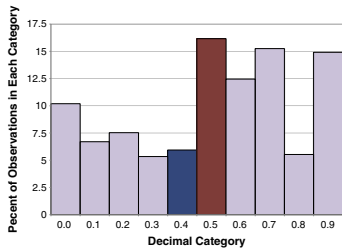
Welfare to Work

COUNTERTERRORISM

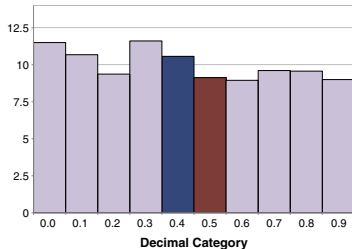
CAR NOTCHES 1



CAR NOTCHES 2



Subject to Tax



Not Subject to Tax

BABY NOTCHES U.S.

Tax benefits to having child in December instead of January in U.S.

Many more children born in final week of December than first week of January

A \$500 increase in tax benefit of having a child increases the probability a child is born in the last week of December rather than the first week of January by over 25%

EVIDENCE OF STRATEGIC ADJUSTMENT: BABY NOTCHES AUSTRALIA

In May 2004 Australia announced a \$3,000 “baby bonus” for children born on or after July 1, 2004

More children born on July 1, 2004 in Australia than on any other single day in decades

Over 1000 births delayed , with over two hundred of them moved by a week or more

In the last week of June, 42% of births through pharmaceutical induction or Cesarean

In the first week of July, 52%

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People adapt to avoid policy

This limits efficacy and requires careful policy design

Sometimes adaptation also creates opportunities

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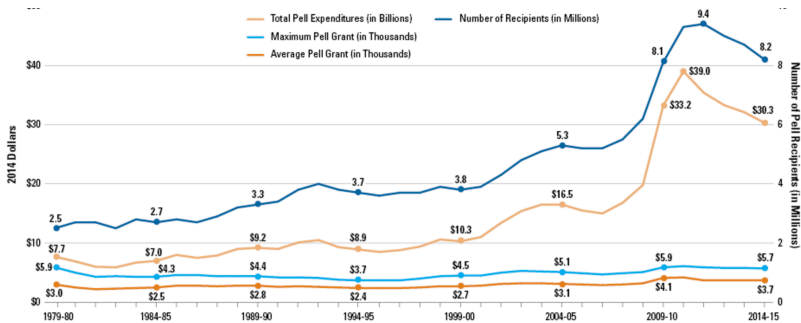
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FEDERAL FINANCIAL AID FOR COLLEGE GROWING OVER TIME



COST TO STUDENTS ONLY DECREASED BY 30 CENT FOR EVERY DOLLAR OF AID

It is difficult for supply to expand

So universities can decrease internal aid and still attract students

Increased financial aid primarily benefits universities, rather than making college cheaper

This isn't true at community colleges and technical schools, where supply can expand more easily

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EDUCATIONAL REFORM

Hold students, teachers, and schools accountable by evaluating based on standardized test scores

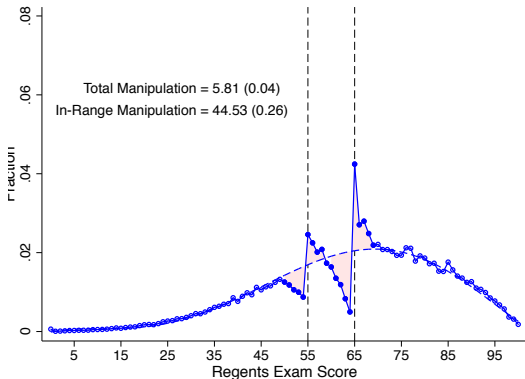
- ▶ NCLB
- ▶ Race to the Top

Adaptation to improved measurement and heightened incentives

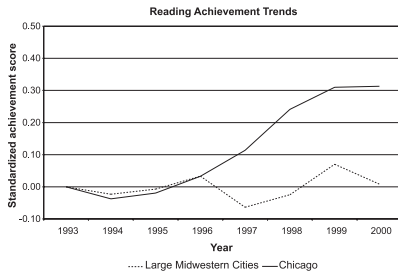
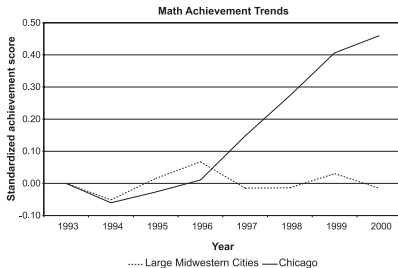
- ▶ Get scores just above test thresholds
- ▶ Shift effort to test-relevant tasks
- ▶ Shift attention to students close to the test threshold

IN NY, SCHOOLS MANIPULATED SCORES TO MAKE SURE STUDENTS PASSED

Test Score Distributions for Core Regents Exams, 2004-2010

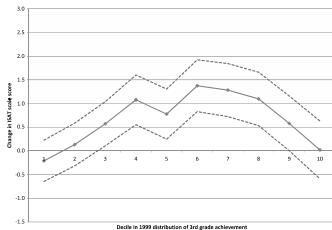


IN CHICAGO, SCHOOLS CHANGED FOCUS TO TOPICS ON THE TEST

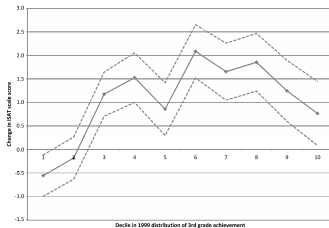


IN CHICAGO, TEACHERS FOCUSED ATTENTION ON STUDENTS “ON THE BUBBLE”

A. CHANGE IN FIFTH-GRADE READING SCORES, 2002 VERSUS 2001



B. CHANGE IN FIFTH-GRADE MATH SCORES, 2002 VERSUS 2001



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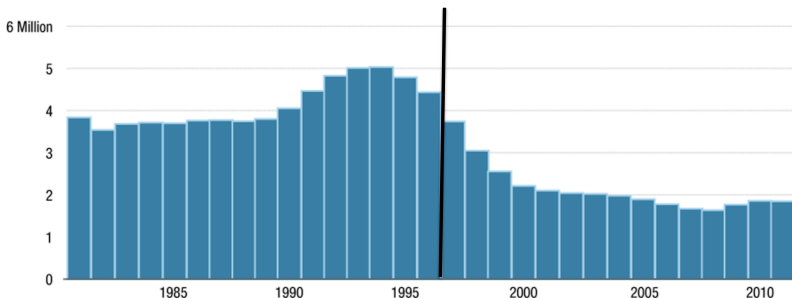
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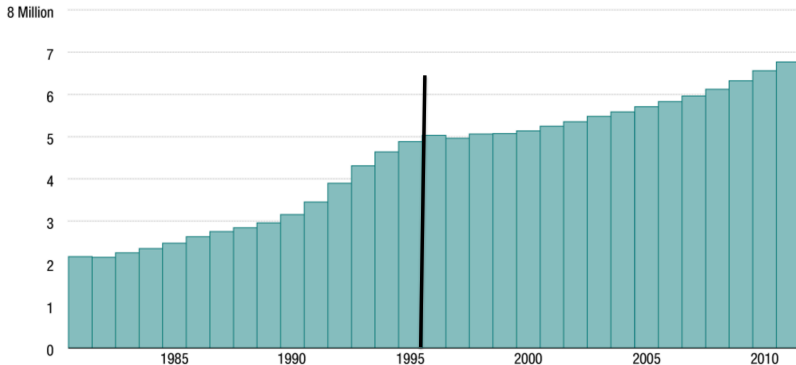
WELFARE-TO-WORK REDUCED PEOPLE ON WELFARE

Families on welfare by year



WELFARE-TO-WORK INCENTIVIZED STATES TO MOVE PEOPLE TO DISABILITY

Low income people on disability by year



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COUNTERTERRORISM

A MODEL OF OPTIMAL COUNTERTERRORISM

Two potential targets: A and B

$\alpha \in [0, 1]$ is government resources devoted to protecting A
and $\beta \in [0, 1]$ is government resources devoted to defending
 B

- ▶ $\alpha + \beta = 1$

Terrorists choose to attack one or the other target.

If resources x spent protecting a given target, then the
probability of an attack on that target succeeding is $1 - x$

Terrorists value two targets equally

TERRORIST BEST RESPONSE

If the the government chose $\alpha > \frac{1}{2}$, terrorists' best response is to attack target B

If government chose $\alpha < \frac{1}{2}$, terrorists' best response is to attack target A

If government chose $\alpha = \frac{1}{2}$, terrorists are indifferent between attacking A or B .

OPTIMAL COUNTERTERRORISM

If the government expends more resources protecting one target than another, those resources are entirely wasted because the terrorists adjust, attacking the other target

The best the government can do is divide its resources evenly between two targets

Strategic adjustment by terrorists forces the government to spread resources thin

IMPLICATIONS 1

Optimal counterterrorism policy is not responsive to how much the government cares about the two targets

It is a mistake to particularly defend targets that are of high value to the government

IMPLICATIONS 2

Optimal counterterrorism policy *is* responsive to how much the terrorists care about the two targets

Suppose the value to the terrorists of the two targets is v_A and v_B . The terrorists strictly prefer to attack A if:

$$(1 - \alpha)v_A > (1 - \beta)v_B$$

$$\alpha < \frac{v_A}{v_A + v_B}.$$

Government again spreads resources thin, but weighted by how much the terrorists care about each target to equalize expected value of attacking each target

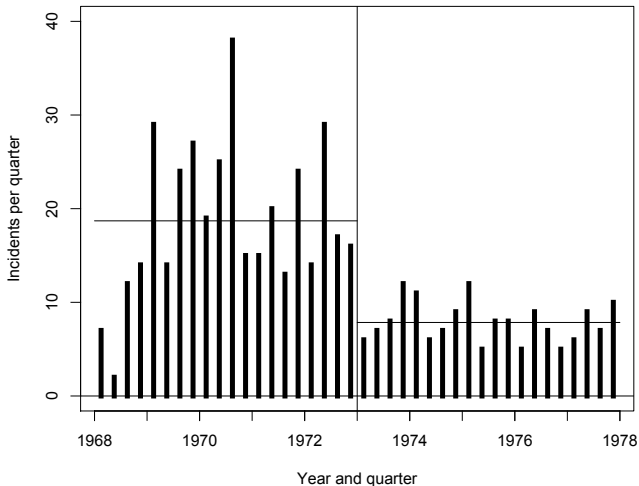
IMPLICATIONS 3

If there are lots of targets, the problem is even starker

Algorithm for optimal counterterrorism policy:

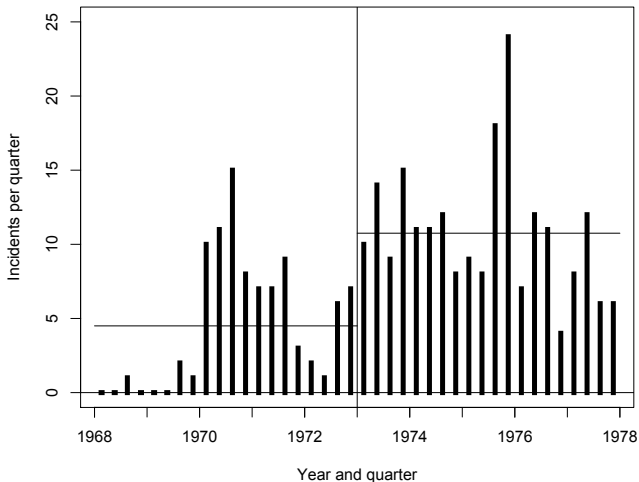
- ▶ Start by spending on the target considered most valuable by the terrorists
- ▶ Keep spending until its expected value as a target is equal to the second most valuable target
- ▶ Then spend on both of those until they are both equal to the third most valuable target
- ▶ Then spend on all three of those until they are all equal to the fourth most valuable target
- ▶ Continue this process until you are out of mone

Worldwide Skyjackings per Quarter, 1968-1977



Horizontal line is average incidents per quarter before and after 1973:Q1

Worldwide Hostage Takings per Quarter, 1968-1977



Horizontal line is average incidents per quarter before and after 1973:Q1

GENERAL LESSONS

You have to think about the behavior of the people your policy is targeted at

Adaptation limits efficacy

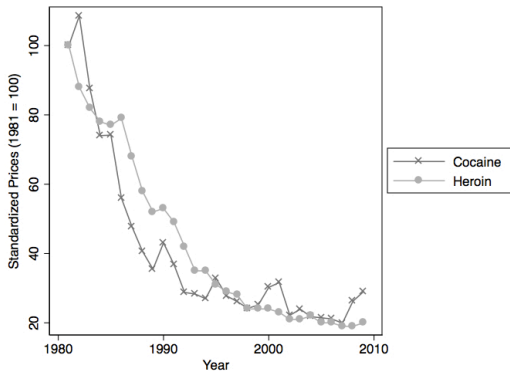
WAR ON DRUGS

Caribbean share

- ▶ 1985: 75%
- ▶ 1992: 10%

Mexican Share

- ▶ 1989: 33%
- ▶ 1992: 50%
- ▶ 1998: 80%



A PROPOSAL FOR ENDING DRUG VIOLENCE IN MEXICO

6 major drug trafficking organizations

Mexican government crafts a public measure of how violent each organizations is

United States and Mexican governments target all drug enforcement resources on the single most violent organization

Only way to avoid being targeted is to not be most violent

- ▶ Creates a race to the bottom

Could eliminate violence, but would not disrupt drug trafficking

TAKE AWAYS

People adapt in response to policy changes

In order to anticipate the effect of a policy change, one must take into account how behavior will change

Nonetheless, adaptation limits the efficacy of policy

Try to find policies that target the broadest category of behavior your policy is aimed at

- ▶ Tax on carbon rather than implement CAFE standards
- ▶ Increase intelligence rather than airport security

A QUESTION TO PONDER

In light of strategic adjustment, do you believe building grocery stores in food deserts will improve the welfare of the poor residents of those neighborhoods?